

**FOREST CITY REGIONAL SCHOOL DISTRICT**

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**FINANCIAL STATEMENTS AND  
SUPPLEMENTARY INFORMATION**

**JUNE 30, 2023**

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*Brian T. Kelly, CPA*  
*& Associates, LLC*

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**INDEPENDENT AUDITORS' REPORT**

To the Board of Education of the  
Forest City Regional School District:

**Report on the Financial Statements**

***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activity, each major fund, and the aggregate remaining fund information of the Forest City Regional School District (District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activity, each major fund, and the aggregate remaining fund information of the District as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the General Fund, for the year then ended in accordance with accounting principles generally accepted in the United States of America (GAAP).

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with GAAP; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

GAAP requires that the Management's Discussion and Analysis on pages 7 through 16, and the Required Supplementary Information on pages 57 through 61 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying schedule of expenditures of federal awards on page 62, as required by *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 26, 2024 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

A handwritten signature in blue ink that reads "B. Kelly CPA & Associates L.L.C." The signature is written in a cursive, flowing style.

Carbondale, Pennsylvania

January 26, 2024

**FOREST CITY REGIONAL SCHOOL DISTRICT**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**JUNE 30, 2023**  
**(UNAUDITED)**

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This Management's Discussion and Analysis (MD&A) is intended to provide a narrative overview and analysis of the financial activities of the Forest City Regional School District (District) for the year ended June 30, 2023. The District's financial performance is discussed and analyzed within the context of the financial statements and the disclosures that follow. This discussion focuses on the District's financial performance as a whole; readers should review the basic financial statements and the notes to the financial statements for a better understanding of the District as a whole.

**FINANCIAL HIGHLIGHTS**

Total net position (deficit) of the District increased \$2,422,291 to \$(8,401,089) at June 30, 2023. Net position of the governmental activities increased \$2,287,393 from 2022. Net position of the business-type activity increased \$134,898 from 2022.

The District had \$16,547,866 in expenses related to governmental activities in 2023; only \$6,186,143 of these expenses were offset by program specific charges for services, grants, or contributions. General revenues (primarily taxes and state subsidies) of \$12,649,116 were adequate to provide for these programs but our net position (deficit) improved due to lower long-term liabilities, specifically bonds payable and the other postemployment and net pension liabilities.

In the District's business-type activity, net position increased by \$134,898 as federal and state subsidies have increased significantly over the past two years. In addition to meeting all National School Lunch Program requirements, the District has continued to provide a universal free breakfast and lunch through June 2023.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

**GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business. These statements are prepared using the accrual basis of accounting. The focus of these statements is long-term.



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The statement of net position (deficit) presents information on all of the District's assets and liabilities and deferred inflows and outflows of resources. Over time, increases or decreases in net position (deficit) may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position (deficit) changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and accrued vacation and sick leave).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include all of the District's instructional programs and support services except for its food service operation, which is considered a business-type activity.

The government-wide financial statements can be found on pages 17 and 18 of this report.

## **FUND FINANCIAL STATEMENTS**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of fund financial statements is short-term. The District uses several different types of funds but the two most significant types are the governmental and proprietary fund types.

### **GOVERNMENTAL FUNDS**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the District's near-term financing requirements.

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Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains four individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and change in fund balances for the District's major funds, the General Fund, the Capital Reserve Fund, Capital Projects Fund, and the Debt Service Fund.

The basic governmental fund financial statements can be found on pages 19-22 of this report.

The District adopts an annual budget for its General Fund. A budgetary comparison statement for the General Fund has been provided on page 23 of this report to demonstrate compliance with this budget.

#### **PROPRIETARY FUND**

The District accounts for its food service operation in a proprietary fund, which reports the same functions presented as business-type activities in the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The basic proprietary fund financial statements can be found on pages 24-26 of this report.

#### **FIDUCIARY FUND**

The District accounts for its custodial fund as a fiduciary fund. The basic fiduciary fund financial statements can be found on pages 27-28 of this report.

#### **NOTES TO THE FINANCIAL STATEMENTS**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 29-56 of this report.

FOREST CITY REGIONAL SCHOOL DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
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**GENERAL FUND BUDGETARY HIGHLIGHTS**

The District prepares a budget each year for its General fund according to Pennsylvania law. The budget complied with all applicable state laws and financial policies approved by the School Board of Directors.

The General Fund's approved budget for 2023 included revenue of \$17,211,637 and expenditures and other financing uses of \$17,297,695. There were no amendments made to the budget in 2023.

Actual revenues were higher than budgeted revenues in 2023 by \$1,116,640. Local source revenues were \$581,198 higher due to increased real estate tax collections and interest earned. State sources increased \$420,185 due to higher basic and transportation subsidies. Federal sources increased \$115,257 primarily due to higher spending of pandemic funds allocated in prior years.

Actual expenditures were higher than budgeted expenditures in 2023 by \$1,442,019. This was primarily due to the use of \$1,085,356 for a roofing project, with the remainder coming from increased salaries, benefits, and student transportation costs.

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## GOVERNMENT-WIDE FINANCIAL ANALYSIS

The District's condensed government-wide financial statements are presented comparatively as follows:

### CONDENSED STATEMENT OF NET ASSETS (IN 000'S)

	Governmental Activities		Business Type Activities		Totals		% Change
	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	
Current and other assets	\$ 8,084	\$ 10,908	\$ 483	\$ 336	\$ 8,567	\$ 11,244	-23.81%
Capital assets	16,092	12,514	22	32	16,114	12,546	28.44%
Deferred outflows of resources	<u>3,563</u>	<u>3,750</u>	<u>-</u>	<u>-</u>	<u>3,563</u>	<u>3,750</u>	-4.99%
Total	<u>\$ 27,739</u>	<u>\$ 27,172</u>	<u>\$ 505</u>	<u>\$ 368</u>	<u>\$ 28,244</u>	<u>\$ 27,540</u>	2.56%
Current liabilities	\$ 2,803	\$ 2,624	\$ 10	\$ 7	\$ 2,813	\$ 2,631	6.92%
Long-term liabilities:							
Due within one year	552	553	-	-	552	553	-0.18%
Due after one year	<u>32,172</u>	<u>31,413</u>	<u>-</u>	<u>-</u>	<u>32,172</u>	<u>31,413</u>	2.42%
Total liabilities	<u>35,527</u>	<u>34,590</u>	<u>10</u>	<u>7</u>	<u>35,537</u>	<u>34,597</u>	2.72%
Deferred inflows of resources	<u>1,110</u>	<u>3,767</u>	<u>-</u>	<u>-</u>	<u>1,110</u>	<u>3,767</u>	-70.53%
Net position (deficit):							
Net investment in capital assets	6,232	1,823	22	32	6,254	1,855	237.14%
Unrestricted	<u>(15,130)</u>	<u>(13,008)</u>	<u>473</u>	<u>329</u>	<u>(14,657)</u>	<u>(12,679)</u>	-15.60%
Total net position (deficit)	<u>(8,898)</u>	<u>(11,185)</u>	<u>495</u>	<u>361</u>	<u>(8,403)</u>	<u>(10,824)</u>	22.37%
Total	<u>\$ 27,739</u>	<u>\$ 27,172</u>	<u>\$ 505</u>	<u>\$ 368</u>	<u>\$ 28,244</u>	<u>\$ 27,540</u>	2.56%

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CONDENSED STATEMENT OF ACTIVITIES (IN 000'S)

	Governmental Activities		Business Type Activities		Totals		% Change
	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	
Program revenues:							
Charges for services	\$ 141	\$ 238	\$ 117	\$ 91	\$ 258	\$ 329	-21.58%
Operating grants and contributions	6,045	5,467	753	722	6,798	6,189	9.84%
General revenues:							
Taxes levied for general purposes	7,597	7,368			7,597	7,368	3.11%
Grants, subsidies and contributions not restricted	4,365	4,015			4,365	4,015	8.72%
Other	<u>687</u>	<u>70</u>	<u>4</u>	<u>1</u>	<u>691</u>	<u>71</u>	873.24%
Total revenues	<u>18,835</u>	<u>17,158</u>	<u>874</u>	<u>814</u>	<u>19,709</u>	<u>17,972</u>	9.67%
Program expenses:							
Instruction	10,232	10,022			10,232	10,022	2.10%
Instructional student support	1,043	959			1,043	959	8.76%
Administration and financial support services	1,569	1,672			1,569	1,672	-6.16%
Operation and maintenance of plant services	880	1,029			880	1,029	-14.48%
Pupil transportation	1,748	1,495			1,748	1,495	16.92%
Student activities	316	224			316	224	41.07%
Community services	1	-			1	-	>100.00%
Interest	214	159			214	159	34.59%
Depreciation	545	300			545	300	81.67%
Food service	<u>-</u>	<u>-</u>	<u>740</u>	<u>639</u>	<u>740</u>	<u>639</u>	15.81%
Total expenses	<u>16,548</u>	<u>15,860</u>	<u>740</u>	<u>639</u>	<u>17,288</u>	<u>16,499</u>	4.78%
Change in net position	2,287	1,298	134	175	2,421	1,473	-64.36%
Net position (deficit), beginning	<u>(11,185)</u>	<u>(12,483)</u>	<u>361</u>	<u>186</u>	<u>(10,824)</u>	<u>(12,297)</u>	11.98%
Net position (deficit), ending	<u>\$ (8,898)</u>	<u>\$ (11,185)</u>	<u>\$ 495</u>	<u>\$ 361</u>	<u>\$ (8,403)</u>	<u>\$ (10,824)</u>	22.37%

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**GOVERNMENTAL ACTIVITIES**

The net position (deficit) of the governmental activities increased by \$2,287,393 in 2023. Revenues increased by \$1,676,176 or 10% from 2022 primarily due to increased tax collections, interest income, and state and federal subsidies.

Expenses increased by \$687,378 or 4% from 2022 as salaries and benefits, special education, charter school, and student transportation costs all continue to rise.

**BUSINESS-TYPE ACTIVITY**

The net position of the District's food service operation increased by \$134,898 from 2022 as continued higher federal and state meal subsidies continued and offset higher food and personnel costs.

**FINANCIAL ANALYSIS OF THE FUNDS**

**GENERAL FUND (MAJOR)**

The following represents a summary of General Fund revenue, by source, along with changes from 2022:

	<u>2023 Amount</u>	<u>2022 Amount</u>	<u>Increase (Decrease)</u>	<u>% Change</u>
Local sources	\$ 8,005,766	\$ 7,776,683	\$ 229,083	2.95%
State sources	8,522,133	7,944,256	577,877	7.28%
Federal sources	1,800,378	1,426,558	373,820	2.62%
Other sources	<u>19,895</u>	<u>-</u>	<u>19,895</u>	100%
Total	<u>\$18,348,172</u>	<u>\$17,147,497</u>	<u>\$ 1,200,675</u>	6.54%

**LOCAL SOURCES**

The majority of the increase in local source revenue is attributable to increases in real estate tax collections and interest earned.

**STATE SOURCES**

The increase in state sources revenue is primarily due to increased basic, property tax relief, and transportation subsidies.

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**FEDERAL SOURCES**

The increase in federal sources is primarily due to higher spending of pandemic funds allocated in prior years.

The following represents a summary of General Fund expenditures, by function, along with changes from 2022:

	<u>2023 Amount</u>	<u>2022 Amount</u>	<u>Increase (Decrease)</u>	<u>% Change</u>
Instruction	\$ 11,048,798	\$ 10,960,906	\$ 87,892	.80 %
Support services	6,658,572	5,295,520	1,363,052	25.74 %
Noninstructional services	337,463	236,614	100,849	42.62 %
Other	<u>759,574</u>	<u>690,741</u>	<u>68,833</u>	9.97 %
Total	<u>\$18,804,407</u>	<u>\$17,183,781</u>	<u>\$1,620,626</u>	9.43 %

**INSTRUCTION**

The District had increased costs related to special education, along with salaries and benefits. Three additional paraprofessionals were hired to supplement the increase in special education students.

**SUPPORT SERVICES**

As noted above, the District spent \$1,085,356 on a roofing project in fiscal 2023 accounting for the majority of the increase over 2022. The remaining increase resulted from salaries and benefits, including costs for a social worker and interim superintendent, and transportation costs, related to service for out-of-district students and fuel costs.

**NONINSTRUCTIONAL SERVICES**

The District had increased costs related to athletic activities.

**OTHER**

Other expenditures consist of transfers to pay debt service and capital improvements. Debt service increased due to issuance of the Series of 2022 bond issue. The District also transferred \$21,015 to the Capital Reserve Fund to pay for certain capital improvements.

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## CAPITAL RESERVE AND CAPITAL PROJECTS FUNDS (MAJOR)

These funds account for capital asset projects in the District. The combined total fund balance at June 30, 2023 was \$289,967, which represents unspent proceeds from the Series of 2022 bond issue. In fiscal 2023, the District spent \$3,037,121 of these funds for the roofing project discussed below. The District received \$426,234 of insurance recoveries from a claim for damages uncovered during the project. The roofing project was completed in calendar 2023.

## DEBT SERVICE FUND (MAJOR)

The Debt Service Fund accounts for the payments on bonds payable. In 2023, the District paid a total of \$738,559 in debt service in 2023, including \$520,000 of principal.

## CAPITAL ASSETS

The District's investment in capital assets as of June 30, 2023 is summarized below.

	GOVERN- MENTAL ACTIVITIES	BUSINESS- TYPE ACTIVITY	TOTALS
Land	\$ 7,624		\$ 7,624
Land improvements	344,288		344,288
Buildings and improvements	23,009,804		23,009,804
Construction in progress	4,122,477		4,122,477
Furniture and equipment	1,517,677	\$ 243,669	1,761,346
Total	29,001,870	243,669	29,245,539
Less accumulated depreciation	12,909,859	221,836	13,131,695
Net	\$ 16,092,011	\$ 21,833	\$16,113,844

Construction in process relates to a roofing project commenced in 2023. The original cost was approximately \$4.1 million but increased to \$4.7 million due to underlying damage noted once the project began. As noted above, the District was able to obtain an insurance recovery for most of the increased cost. The project was completed by end of calendar 2023.

Additional information on the District's capital assets can be found on page 39 of this report.



## **LONG TERM DEBT**

At June 30, 2023, the District's general obligation debt was \$10,149,554. This amount is approximately 33% of its legal limit of \$29.7 million. \$525,000 of this debt is scheduled for payment in 2024. The District's bonds have an A2 enhanced rating from Moody's Investors Service and a AA rating from Standard and Poor's. The enhanced outlook is stable. Additional information on the District's long-term debt can be found on page 40 of this report.

## **ECONOMIC CONDITION AND OUTLOOK**

The District is residential in nature and has experienced only modest growth in its tax base and student enrollment remains static.

As a result of the minimal tax growth in the tax base and the state's lack of progress in addressing adequate funding for school districts, the District raised its real estate tax levies 2% as allowed under Act 1. Although the Act 1 index was 5.3% in Lackawanna and Susquehanna Counties and 4.4% in Wayne County (due to a reassessment), this allowed for a 1.98% increase in Wayne County, a 1.36% increase in Susquehanna County, and a .81% increase in Lackawanna County for fiscal year 2023.

For fiscal year 2025, the District can raise taxes without PDE approval or voter referendum by a 5.3% index. The Board of Education is considering a resolution stating that the District will not increase the rate of any tax for the support of its public schools for the 2025 fiscal year by more than the index established by the Department of Education for the District. The District is able to do this now that our fund balance has grown and we continue to see increases to our tax base and to our revenue from real estate and other taxes.

The District has labor contracts with both the support and professional unions that run through fiscal year 2026 and 2028, respectively.

## **REQUESTS FOR INFORMATION**

Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Michelle Gogolski, Business Manager, Forest City Regional School District, 100 Susquehanna Street, Forest City, PA 18421.

**FOREST CITY REGIONAL SCHOOL DISTRICT**

STATEMENT OF NET POSITION (DEFICIT)  
JUNE 30, 2023

	GOVERNMENTAL ACTIVITIES	BUSINESS TYPE ACTIVITY	TOTAL
<u>ASSETS &amp; DEFERRED OUTFLOWS OF RESOURCES</u>			
Current assets:			
Cash and cash equivalents	\$ 5,903,959	\$ 518,023	\$ 6,421,982
Taxes receivable, net	545,798	-	545,798
Due from other governments	980,256	34,220	1,014,476
Internal balances	94,173	(94,173)	-
Other receivables	184,265	-	184,265
Inventories	-	25,100	25,100
Total current assets	7,708,451	483,170	8,191,621
ASSETS HELD FOR CAPITAL PROJECTS	376,155	-	376,155
CAPITAL ASSETS	16,092,011	21,833	16,113,844
Total assets	24,176,617	505,003	24,681,620
DEFERRED OUTFLOWS OF RESOURCES - PENSION AND OPEB	3,562,976	-	3,562,976
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	<u>\$ 27,739,593</u>	<u>\$ 505,003</u>	<u>\$ 28,244,596</u>
<u>LIABILITIES, DEFERRED INFLOWS AND NET POSITION (DEFICIT)</u>			
Current liabilities:			
Accounts payable	\$ 367,511	\$ 2,932	\$ 370,443
Accrued salaries and benefits	2,301,665	-	2,301,665
Current maturities of bonds payable	525,000	-	525,000
Current portion of compensated absences	27,182	-	27,182
Accrued interest	118,025	-	118,025
Unearned revenues	15,524	6,672	22,196
Total current liabilities	3,354,907	9,604	3,364,511
BONDS PAYABLE	9,624,554	-	9,624,554
COMPENSATED ABSENCES	244,635	-	244,635
OTHER POSTEMPLOYMENT BENEFITS	1,362,711	-	1,362,711
NET PENSION LIABILITY	20,940,000	-	20,940,000
Total liabilities	35,526,807	9,604	35,536,411
DEFERRED INFLOWS OF RESOURCES - PENSION AND OPEB	1,109,983	-	1,109,983
NET POSITION (DEFICIT):			
Net investment in capital assets	6,232,424	21,833	6,254,257
Unrestricted	(15,129,621)	473,566	(14,656,055)
Total net position (deficit)	(8,897,197)	495,399	(8,401,798)
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION (DEFICIT)	<u>\$ 27,739,593</u>	<u>\$ 505,003</u>	<u>\$ 28,244,596</u>

See Notes to Financial Statements

**FOREST CITY REGIONAL SCHOOL DISTRICT**

STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2023

FUNCTIONS/PROGRAMS	EXPENSES	PROGRAM REVENUES		NET (EXPENSE) REVENUES AND CHANGES IN NET POSITION (DEFICIT)		TOTAL
		CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITY	
Governmental activities:						
Instruction	\$ (10,232,256)	\$ 128,650	\$ 4,112,212	\$ (5,991,394)		\$ (5,991,394)
Instructional student support	(1,043,218)	-	136,777	(906,441)		(906,441)
Administration and financial support services	(1,568,529)	-	175,623	(1,392,906)		(1,392,906)
Operation and maintenance of plant services	(879,434)	-	204,249	(675,185)		(675,185)
Pupil transportation	(1,748,325)	-	1,058,425	(689,900)		(689,900)
Student activities	(316,272)	12,097	29,336	(274,839)		(274,839)
Community services	(1,081)	-	-	(1,081)		(1,081)
Interest	(214,202)	-	328,774	114,572		114,572
Depreciation	(544,549)	-	-	(544,549)		(544,549)
Total governmental activities	(16,547,866)	140,747	6,045,396	(10,361,723)		(10,361,723)
Business-type activity, Food Service	(739,400)	117,098	753,167	-	\$ 130,865	130,865
TOTAL	<u>\$ (17,287,266)</u>	<u>\$ 257,845</u>	<u>\$ 6,798,563</u>	<u>(10,361,723)</u>	<u>130,865</u>	<u>(10,230,858)</u>
General revenues:						
Taxes levied for general purposes, net				7,597,463	-	7,597,463
Grants, subsidies and contributions not restricted				4,364,929	-	4,364,929
Miscellaneous income				551,091	-	551,091
Investment earnings				135,633	4,033	139,666
Total general revenues				12,649,116	4,033	12,653,149
Change in net position				2,287,393	134,898	2,422,291
Net position (deficit), beginning				(11,184,590)	360,501	(10,824,089)
Net position (deficit), ending				<u>\$ (8,897,197)</u>	<u>\$ 495,399</u>	<u>\$ (8,401,798)</u>

See Notes to Financial Statements

**FOREST CITY REGIONAL SCHOOL DISTRICT****BALANCE SHEET - GOVERNMENTAL FUNDS  
JUNE 30, 2023**

	MAJOR FUNDS		TOTALS
	GENERAL	CAPITAL PROJECTS	
ASSETS:			
Cash and cash equivalents	\$ 5,903,959	\$ 376,155	\$ 6,280,114
Taxes receivable	545,798	-	545,798
Due from other funds	94,173	-	94,173
Due from other governments	980,256	-	980,256
Other receivables	<u>184,265</u>	<u>-</u>	<u>184,265</u>
Total assets	<u>\$ 7,708,451</u>	<u>\$ 376,155</u>	<u>\$ 8,084,606</u>
LIABILITIES:			
Accounts payable	\$ 281,323	\$ 86,188	\$ 367,511
Accrued salaries and benefits	2,301,665	-	2,301,665
Payroll deductions and withholdings	<u>15,524</u>	<u>-</u>	<u>15,524</u>
Total liabilities	<u>2,598,512</u>	<u>86,188</u>	<u>2,684,700</u>
DEFERRED INFLOWS OF RESOURCES,			
Unavailable revenue - property taxes	<u>299,538</u>	<u>-</u>	<u>299,538</u>
FUND BALANCES:			
Restricted	-	289,967	289,967
Committed	4,113,000	-	4,113,000
Unassigned	<u>697,401</u>	<u>-</u>	<u>697,401</u>
Total fund balances	<u>4,810,401</u>	<u>289,967</u>	<u>5,100,368</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 7,708,451</u>	<u>\$ 376,155</u>	<u>\$ 8,084,606</u>

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See Notes to Financial Statements

## FOREST CITY REGIONAL SCHOOL DISTRICT

### RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION (DEFICIT)

JUNE 30, 2023

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TOTAL FUND BALANCES - GOVERNMENTAL FUNDS	\$ 5,100,368
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Amounts reported for governmental activities  
in the statement of net position (deficit) are different because:

Capital assets used in governmental activities are not financial resources and are not reported in the funds	16,092,011
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Real estate taxes receivable will not be collected soon enough to pay for the current period's expenditures and therefore are deferred in the funds	299,538
---	---------

Accrued interest payable is included on the statement of net position (deficit)	(118,025)
--	-----------

Deferred outflows of resources related to the net pension and other postemployment liabilities are included in the statement of net position (deficit)	3,562,976
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Deferred inflows of resources related to the net pension and other postemployment liabilities are included in the statement of net position (deficit)	(1,109,983)
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Long-term liabilities are not due and payable in the  
current period, and therefore are not reported in the  
governmental funds:

Bonds payable	(10,149,554)
Other postemployment benefits (OPEB)	(1,362,711)
Compensated absences	(271,817)
Net pension liability	<u>(20,940,000)</u>

TOTAL NET POSITION (DEFICIT) - GOVERNMENTAL ACTIVITIES	<u>\$ (8,897,197)</u>
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See Notes to Financial Statements

**FOREST CITY REGIONAL SCHOOL DISTRICT**

STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2023

	MAJOR FUNDS				TOTALS
	GENERAL	CAPITAL RESERVE	CAPITAL PROJECTS	DEBT SERVICE	
REVENUES:					
Local sources	\$ 8,005,766	\$ -	\$ 6,125	\$ -	\$ 8,011,891
State sources	8,522,133	-	-	-	8,522,133
Federal sources	<u>1,800,378</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,800,378</u>
Total revenues	<u>18,328,277</u>	<u>-</u>	<u>6,125</u>	<u>-</u>	<u>18,334,402</u>
EXPENDITURES:					
Instruction	11,048,798	-	-	-	11,048,798
Support services	6,658,572	-	-	-	6,658,572
Noninstructional services	337,463	-	-	-	337,463
Capital outlay	-	21,015	3,016,106	-	3,037,121
Debt service	<u>-</u>	<u>-</u>	<u>-</u>	<u>738,559</u>	<u>738,559</u>
Total expenditures	<u>18,044,833</u>	<u>21,015</u>	<u>3,016,106</u>	<u>738,559</u>	<u>21,820,513</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>283,444</u>	<u>(21,015)</u>	<u>(3,009,981)</u>	<u>(738,559)</u>	<u>(3,486,111)</u>
OTHER FINANCING SOURCES (USES):					
Insurance recoveries	19,001	-	426,234	-	445,235
Transfers in	894	21,015	-	738,559	760,468
Transfers out	<u>(759,574)</u>	<u>-</u>	<u>(894)</u>	<u>-</u>	<u>(760,468)</u>
Total other financing sources (uses)	<u>(739,679)</u>	<u>21,015</u>	<u>425,340</u>	<u>738,559</u>	<u>445,235</u>
NET CHANGE IN FUND BALANCES	(456,235)	-	(2,584,641)	-	(3,040,876)
FUND BALANCE, BEGINNING	<u>5,266,636</u>	<u>-</u>	<u>2,874,608</u>	<u>-</u>	<u>8,141,244</u>
FUND BALANCE, ENDING	<u>\$ 4,810,401</u>	<u>\$ -</u>	<u>\$ 289,967</u>	<u>\$ -</u>	<u>\$ 5,100,368</u>

See Notes to Financial Statements

## FOREST CITY REGIONAL SCHOOL DISTRICT

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2023

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TOTAL NET CHANGE IN FUND BALANCES - GOVERNMENTAL FUNDS	\$ (3,040,876)
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Amounts reported for governmental activities  
in the statement of activities are different because:

Capital asset additions are reported as expenditures in the funds	4,122,477
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Depreciation expense is reported in the statement of activities	(544,549)
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Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. This amount is the net change in revenue accrued between the prior and current year	55,622
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Repayment of bonds payable uses current financial resources and is reported in the funds but not the statement of activities	520,000
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Amortization of premium on bonds payable	21,848
--	--------

Change in accrued interest on bonds payable	(17,491)
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Change in OPEB liability and related deferred outflows and inflows of resources	51,170
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Change in compensated absences	59,192
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Change in net pension liability and related deferred outflows and inflows of resources	<u>1,060,000</u>
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CHANGE IN NET POSITION (DEFICIT) OF GOVERNMENTAL ACTIVITIES	<u>\$ 2,287,393</u>
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See Notes to Financial Statements

# FOREST CITY REGIONAL SCHOOL DISTRICT

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2023

	ORIGINAL AND FINAL BUDGET	ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
REVENUES:			
Local sources	\$ 7,424,568	\$8,005,766	\$ 581,198
State sources	8,101,948	8,522,133	420,185
Federal sources	<u>1,685,121</u>	<u>1,800,378</u>	<u>115,257</u>
Total revenues	<u>17,211,637</u>	<u>18,328,277</u>	<u>1,116,640</u>
EXPENDITURES:			
Instruction	10,730,782	11,048,798	(318,016)
Support services	5,614,608	6,658,572	(1,043,964)
Noninstructional services	<u>257,424</u>	<u>337,463</u>	<u>(80,039)</u>
Total expenditures	<u>16,602,814</u>	<u>18,044,833</u>	<u>(1,442,019)</u>
EXCESS OF REVENUES OVER EXPENDITURES	<u>608,823</u>	<u>283,444</u>	<u>(325,379)</u>
OTHER FINANCING SOURCES (USES):			
Insurance recoveries	-	19,001	19,001
Transfers in	-	894	894
Transfers out	<u>(694,881)</u>	<u>(759,574)</u>	<u>(64,693)</u>
Total other financing sources (uses)	<u>(694,881)</u>	<u>(739,679)</u>	<u>(44,798)</u>
NET CHANGE IN FUND BALANCE	(86,058)	(456,235)	(370,177)
FUND BALANCE, BEGINNING	<u>5,302,920</u>	<u>5,266,636</u>	<u>(36,284)</u>
FUND BALANCE, ENDING	<u>\$ 5,216,862</u>	<u>\$ 4,810,401</u>	<u>\$ (406,461)</u>

See Notes to Financial Statements



**FOREST CITY REGIONAL SCHOOL DISTRICT**

**STATEMENT OF NET POSITION - PROPRIETARY FUND  
JUNE 30, 2023**

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**ASSETS**

**CURRENT ASSETS:**

Cash and cash equivalents	\$ 518,023
Due from other governments	34,220
Inventories	<u>25,100</u>

Total current assets	577,343
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CAPITAL ASSETS	<u>21,833</u>
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TOTAL	<u>\$ 599,176</u>
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**LIABILITIES AND NET POSITION**

**LIABILITIES:**

Current liabilities:

Due to other funds	\$ 94,173
Accounts payable	2,932
Unearned revenues	<u>6,672</u>

Total liabilities	<u>103,777</u>
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**NET POSITION:**

Net investment in capital assets	21,833
Unrestricted	<u>473,566</u>

Total net position	<u>495,399</u>
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TOTAL	<u>\$ 599,176</u>
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See Notes to Financial Statements

## FOREST CITY REGIONAL SCHOOL DISTRICT

### STATEMENT OF REVENUES, EXPENSES AND CHANGE IN NET POSITION - PROPRIETARY FUND FOR THE YEAR ENDED JUNE 30, 2023

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OPERATING REVENUES,	
Food service revenue	<u>\$ 117,098</u>
OPERATING EXPENSES:	
Salaries	213,333
Employee benefits	143,503
Purchased property services	2,490
Other purchased services	3,109
Food and supplies	364,646
Depreciation	9,752
Other	<u>2,567</u>
Total operating expenses	<u>739,400</u>
OPERATING LOSS	<u>(622,302)</u>
NONOPERATING REVENUES:	
Earnings on investments	4,033
State sources	78,708
Federal sources	<u>674,459</u>
Total nonoperating revenues	<u>757,200</u>
CHANGE IN NET POSITION	134,898
TOTAL NET POSITION, BEGINNING	<u>360,501</u>
TOTAL NET POSITION, ENDING	<u><u>\$ 495,399</u></u>

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See Notes to Financial Statements

**FOREST CITY REGIONAL SCHOOL DISTRICT**

**STATEMENT OF CASH FLOWS - PROPRIETARY FUND  
FOR THE YEAR ENDED JUNE 30, 2023**

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<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>	
Cash received from users	\$ 116,842
Cash payments to employees for services	(341,977)
Cash paid to suppliers for goods and services	<u>(311,495)</u>
Net cash used in operating activities	<u>(536,630)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>	
State sources	71,392
Federal sources	<u>620,183</u>
Net cash used in noncapital financing activities	<u>691,575</u>
<b>CASH FLOWS PROVIDED BY INVESTING ACTIVITIES,</b>	
Earnings on investments	<u>4,033</u>
<b>CHANGE IN CASH AND CASH EQUIVALENTS</b>	158,978
<b>CASH AND CASH EQUIVALENTS, BEGINNING</b>	<u>359,045</u>
<b>CASH AND CASH EQUIVALENTS, ENDING</b>	<u><u>\$ 518,023</u></u>
<b>SUPPLEMENTAL DISCLOSURE OF NONCASH TRANSACTIONS,</b>	
USDA donated commodities	<u><u>\$ 49,347</u></u>
<b>RECONCILIATION OF OPERATING LOSS TO NET CASH USED IN OPERATING ACTIVITIES:</b>	
Operating loss	\$ (622,302)
Adjustments to reconcile operating loss to net cash used in operating activities:	
Depreciation	9,752
USDA donated commodities	49,347
Increase or decrease in:	
Inventories	2,852
Due to other funds	21,482
Accounts payable	2,495
Unearned revenues	<u>(256)</u>
<b>NET CASH USED IN OPERATING ACTIVITIES</b>	<u><u>\$ (536,630)</u></u>

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See Notes to Financial Statements

**FOREST CITY REGIONAL SCHOOL DISTRICT**

**STATEMENT OF FIDUCIARY NET POSITION - CUSTODIAL FUND**  
**JUNE 30, 2023**

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**ASSETS**

CASH \$ 104,882

**LIABILITIES AND NET POSITION**

ACCOUNTS PAYABLE \$ 2,366

NET POSITION.

    Restricted for student activities 102,516

TOTAL LIABILITIES AND NET POSITION \$ 104,882

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See Notes to Financial Statements

**FOREST CITY REGIONAL SCHOOL DISTRICT**

**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - CUSTODIAL FUND  
FOR THE YEAR ENDED JUNE 30, 2023**

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**ADDITIONS:**

Fundraising	\$ 107,235
Dues	7,201
Donations	5,392
Interest income	<u>1,062</u>

Total additions 120,890

**DEDUCTIONS:**

Supplies	95,946
Field trips / competitions	18,179
Scholarships	5,460
Dues	629
Security	<u>204</u>

Total deductions 120,418

CHANGE IN NET POSITION 472

NET POSITION, BEGINNING 102,044

NET POSITION, ENDING \$ 102,516

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See Notes to Financial Statements

# **FOREST CITY REGIONAL SCHOOL DISTRICT**

## **NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023**

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### **1. NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The major accounting principles and practices followed by the Forest City Regional School District (District) are summarized below:

#### **NATURE OF OPERATIONS**

The District provides elementary and secondary education to the residents of the following municipalities: Clinton Township, Mount Pleasant Township, Vandling Borough, Forest City Borough, Union Dale Borough, and Herrick Township.

The District assesses the taxpayers of these municipalities based upon taxing powers at its disposal. The ability of the District's taxpayers to pay their assessments is dependent upon economic and other factors affecting the taxpayers.

#### **REPORTING ENTITY**

The reporting entity has been defined in accordance with the criteria established in Governmental Accounting Standards Board (GASB) Statement No. 14, as amended. The specific criteria used in determining whether other organizations should be included in the District's financial reporting entity are financial accountability, fiscal dependency, and legal separation.

Based on these criteria, the District has determined that there are no related organizations that should be included in the District's financial statements, nor is the District considered to be a component unit of any other government.

#### **BASIS OF PRESENTATION – GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements include the statement of net position (deficit) and the statement of activities. These financial statements report financial information for the District as a whole, excluding fiduciary activities, on a full accrual, economic resource basis. Individual funds are not displayed but the statements distinguish governmental activities, generally supported by taxes and District general revenues, from business-type activities, generally financed in whole or in part with fees charged to customers. The District's General, Capital Reserve, Capital Projects, and Debt Service Funds are classified as governmental activities. The District's Food Service Fund is classified as a business-type activity.

The statement of activities reports the expenses of a given function or program offset by program revenues directly connected with that function or program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include (1) charges for services to users of the District's services, (2) operating grants and contributions that finance annual operating activities and (3) capital grants and contributions that fund the acquisition, construction, or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions on these program uses. Taxes and other revenue sources not properly included with program revenues are reported as general revenues.

#### **BASIS OF PRESENTATION – FUND FINANCIAL STATEMENTS**

The accounts of the District are organized on the basis of funds, each of which constitutes a separate accounting entity. The operations of each fund are accounted for within a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances, revenues, and expenditures/expenses. Resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent. The District uses the following fund types:

#### **GOVERNMENTAL FUND TYPES**

Governmental funds are those through which most governmental functions of the District are financed. The acquisition, use and balances of the District's expendable financial resources and the related liabilities are accounted for through governmental funds. The following is a description of the governmental funds of the District:

##### **GENERAL FUND (MAJOR)**

The General Fund accounts for the general operations of the District and all financial transactions not accounted for in another fund.

##### **Capital Projects Funds**

Capital Projects fund accounts for financial resources that are restricted, committed, or assigned to expenditure for capital outlays. The District uses the following Capital Project sub-funds which it has elected to report as major funds:

#### **CAPITAL RESERVE FUND (MAJOR)**

The Capital Reserve Fund was established under the Pennsylvania Municipal Code to account for (1) moneys transferred during any fiscal year from appropriations made for any particular purpose which may not be needed, (2) surplus moneys in the General Fund of the District at the end of a fiscal year, and (3) interest earnings of the fund itself. Bond proceeds and other local, state, and federal revenue may not be deposited in this fund. No transfers out of this fund are allowable for any purpose. Expenditures from this fund are limited to capital improvements, replacement and additions to public works and improvements, for deferred maintenance, for the purchase or replacement of school buses, and for no other purpose.

#### **OTHER CAPITAL PROJECTS FUND (MAJOR)**

The Other Capital Projects Fund accounts for the financial resources to be used for acquisition, renovation, or construction of major capital facilities which are financed through the issuance of bonds or notes.

#### **DEBT SERVICE FUND (MAJOR)**

The Debt Service Fund accounts for resources accumulated for the purpose of funding general long-term obligations.

### **PROPRIETARY FUND TYPE**

Proprietary funds account for the operations of the District that are financed and operated in a manner similar to those often found in the private sector. The fund included in this category is the Food Service Fund, which accounts for the food service operations of the District. The Food Service Fund distinguishes between operating revenues and expenses and nonoperating items. Operating revenues consist of charges for food served. Operating expenses consist mainly of food and food preparation costs, supplies and other direct costs. All other revenues and expenses are reported as nonoperating.

### **FIDUCIARY FUND TYPES**

Fiduciary funds account for the assets held by the District as a trustee or agent for individuals, private organizations and/or other governmental units. The fund included in this category is:

#### **CUSTODIAL FUND**

The Custodial Fund accounts for assets held, collected, and disbursed on behalf of various student activities and clubs.



## **MEASUREMENT FOCUS**

### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements are prepared using the economic resources measurement focus. With this measurement focus, assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the District are included on the statement of net position (deficit). The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in the District's total net position (deficit).

### **FUND FINANCIAL STATEMENTS**

Governmental funds are accounted for using the current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets. Proprietary funds are accounted for using the economic resources measurement focus.

## **BASIS OF ACCOUNTING**

Basis of accounting refers to the point at which revenues or expenditures/expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made regardless of the measurement focus applied.

### **ACCRUAL BASIS**

Government-wide financial statements and the proprietary and fiduciary fund type financial statements are prepared using the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred. Tax revenues are recognized in the year levied while grant revenue is recognized when grantor eligibility requirements are met.

### **MODIFIED ACCRUAL BASIS**

Governmental funds use the modified accrual basis of accounting. Under the modified accrual basis, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay the liabilities of the current period. The District considers property and other taxes as available if they are collected within 60 days after year-end. Expenditures, other than principal and interest on bonds payable, compensated absences, pension and other

postemployment obligations, special termination benefits, and claims and judgments, are recorded when the related fund liability is incurred. Principal and interest on bonds payable, compensated absences, pension and other postemployment obligations, special termination benefits, and claims and judgments are recorded as fund liabilities when due and unpaid.

The District reports unearned revenue in both the government-wide and fund financial statements. Unearned revenue arises when potential revenues do not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenues may also arise when the District receives resources before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the District has a legal claim to the resources, the liability for unearned revenue is removed and revenue is recognized.

#### **ALLOCATION OF INDIRECT EXPENSES**

The District does not allocate any indirect expenses, including depreciation.

#### **BUDGETARY DATA**

An operating budget is adopted each year for the General Fund on the modified accrual basis of accounting. The District utilizes the Executive Budget approach to budgetary control. This approach requires the administration to prepare and submit a plan of financial operation to the Board of Education.

#### **CASH AND CASH EQUIVALENTS**

Cash and cash equivalents consist of cash on hand and demand deposits.

#### **ASSETS HELD FOR CAPITAL PROJECTS**

Assets held for capital purposes consist of money market funds restricted for the acquisition of capital assets

#### **INVENTORIES**

Food Service inventories are valued at the lower of cost (first-in, first-out method) or market except for donated inventories, which are valued at fair market value as determined by the U.S. Department of Agriculture at the date of donation.

## CAPITAL ASSETS

General capital assets are those assets not specifically related to activities reported in the proprietary fund. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position (deficit) but are not reported in the fund financial statements. Capital assets used by the Food Service Fund are reported both in the business-type activity of the government-wide statement of net position (deficit) and in the fund financial statements.

All capital assets are stated at cost or estimated cost, net of accumulated depreciation. Donated capital assets are reported at their fair value at date of receipt. The District maintains a capitalization threshold of \$5,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All capital assets except land are depreciated. Construction in progress costs are accumulated until the project is complete and placed in service. At that time, the costs are transferred to the appropriate asset class and depreciation begins.

Depreciation is computed using the straight-line method over the following estimated useful lives:

	GOVERNMENTAL <u>ACTIVITIES</u>	BUSINESS-TYPE <u>ACTIVITY</u>
Land improvements	15 – 20 years	N/A
Buildings and improvements	5 – 40 years	N/A
Furniture and equipment	5 – 20 years	5 - 10 years

The District does not have any infrastructure capital assets.

## DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

Deferred outflows of resources represent a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District reports certain changes in its net pension/OPEB liabilities in the government-wide statement of net position (deficit) in this category.

Deferred inflows of resources represent an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue or reduction of expense) until that time. Under the modified accrual basis of accounting, the District has an item that qualifies for reporting in this category. Accordingly, the item, unavailable revenues, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from real estate taxes not yet collected which are deferred and recognized as an inflow of resources in the period that the amounts become available. The District also reports certain changes in its net pension/OPEB liabilities in the government-wide statement of net position (deficit) in this category.

#### **COMPENSATED ABSENCES**

The District's collective bargaining agreements with its professional staff and employment agreements with support employees specify the sick leave and vacation leave policies. Administrative personnel, while not party to these agreements, are provided similar benefits. The agreements provide for payment of accumulated sick leave, at retirement, based upon years of service and days accumulated (subject to maximum accumulations). The rate paid varies by position. Vacation leave is available only to administrative and twelve month support employees and may be carried over in certain instances; however, there is no provision for payout of unused vacation days.

#### **PENSIONS/OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

The District provides eligible employees with retirement and OPEB benefits through the Public School Employees' Retirement System (PSERS), a governmental cost-sharing multiple-employer defined benefit pension plan. PSERS was established as of July 18, 1917, under the provisions of Public Law 1043, No. 343. In addition, the District provides eligible employees with OPEB benefits through a single employer defined benefit plan sponsored by the District (District Plan).

For purposes of measuring the PSERS net pension and OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the PSERS pension and OPEB plans, and additions to/deductions from the fiduciary net position have been determined on the same basis as they are reported by PSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## **GOVERNMENT FUND BALANCE CLASSIFICATIONS**

Fund balances are classified on the level of constraints placed on the usage of fund resources as follows:

- *Nonspendable* fund balances are amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. The District has no nonspendable fund balances.
- *Restricted* fund balances are amounts that are restricted to specific purposes by constraints placed on their use that are externally imposed by creditors, grantors, contributions, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.
- *Committed* fund balances are amounts that can only be used for specific purposes imposed by formal resolution of the Board of Education. These amounts cannot be used for any other purpose unless the Board of Education removes or changes the specific use by taking the same action it employed to previously commit the amounts. At June 30, 2023, the Board of Education has committed \$4,113,000 of General Fund balance for retirement and healthcare.
- *Assigned* fund balances are amounts constrained by the District's intent to be used for a specific purpose but are neither restricted nor committed. The Board of Education has designated the Business Manager to assign fund balance amounts as deemed financially necessary and appropriate. There were no assigned fund balance amounts at June 30, 2023.
- *Unassigned* fund balance is a residual classification and represents amounts that have not been assigned to other funds, and has not been restricted, committed, or assigned to a specific purpose within the General Fund.

## **ELIMINATIONS AND INTERNAL BALANCES**

Transactions and balances between governmental activities have been eliminated in the government-wide financial statements. Residual amounts due between governmental and business-type activities are labeled "internal balances" on the statement of net position (deficit).

## **USE OF RESTRICTED RESOURCES**

When an expenditure is incurred that can be paid using either restricted or unrestricted resources, the District's policy is to use restricted resources first, and then unrestricted resources as needed.

### **USE OF ESTIMATES**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### **ADOPTION OF NEW ACCOUNTING PRINCIPLE**

In 2023, the District adopted GASB Statement No. 96, Subscription-Based Information Technology Arrangements. This Statement requires the recognition of a right-to-use asset and related liability for a contract that conveys the right to use another party's software for a period of time in excess of one year. The District has no significant such contracts and, therefore, the adoption of this guidance did not have any effect on the District's financial statements.

## **2. DEPOSITS AND INVESTMENTS**

The Pennsylvania Public School Code of 1949, as amended, permits the District to invest only in certain types of investments. The District's deposits adhere to these statutes.

### **DEPOSITS WITH FINANCIAL INSTITUTIONS**

#### **CUSTODIAL CREDIT RISK**

Deposits are exposed to custodial credit risk if they are not covered by depository insurance. The District has adopted a policy requiring that deposits in excess of insurance limits shall be collateralized pursuant to law. At June 30, 2023, the bank balance of the District's deposits with financial institutions including cash equivalents was \$7,140,157 compared to the carrying amount of \$6,903,019. The difference is primarily caused by items in-transit and outstanding checks. \$6,890,157 of the District's deposits were exposed to custodial credit risk and were uninsured but collateralized by securities pledged by the financial institutions for such funds but not in the District's name in accordance with the collateralization provisions of Commonwealth of Pennsylvania Act 72 of 1971, as amended.

### 3. REAL ESTATE TAXES

The tax on real estate, as levied by the Board of Education, was 105.89 mills (\$105.89 per \$1,000 of assessed valuation) in Lackawanna County, 49.42 mills (\$49.42 per \$1,000 of assessed valuation) in Susquehanna County and 17.99 mills (\$17.99 per \$1,000 of assessed valuation) in Wayne County. Each county determines the assessed valuation of property and the elected tax collectors are responsible for collection. The schedule for real estate taxes levied for each fiscal year is as follows:

August 1	Levy Date
August 1 – September 30	2% discount period
October 1 – November 30	Face payment period
December 1 – December 31	10% penalty period
January 1	Lien date

Delinquent real estate taxes receivable at June 30, 2023 amounted to \$545,798. The amount of taxes receivable is reported net of an allowance for doubtful collections of \$55,441.

### 4. DUE FROM OTHER GOVERNMENTS

Due from other governments at June 30, 2023 consists of the following:

Governmental activities:	
Pennsylvania Department of Education:	
State source revenue	\$ 534,521
Federal source revenue	382,649
Pennsylvania Commission on Crime and Delinquency,	
State source revenue	45,881
Pennsylvania Department of Human Services:	
Federal source revenue	858
Other, local source revenues	<u>16,347</u>
Total	<u>\$ 980,256</u>

The amount reported in the Food Service Fund as due from other governments of \$34,220 represents \$2,222 due from the Pennsylvania Department of Education (PDE) for state subsidies, as well as \$31,998 in federal funds passed through the PDE.

## 5. CAPITAL ASSETS

The changes in the District's capital assets in 2023 are summarized as follows:

	BALANCE JULY 1, <u>2022</u>	<u>INCREASE</u>	<u>DECREASE</u>	BALANCE JUNE 30, <u>2023</u>
<u>Governmental activities:</u>				
Cost:				
Construction in progress		\$ 4,122,477		\$ 4,122,477
Land	\$ 7,624			7,624
Land improvements	344,288			344,288
Buildings and improvements	23,009,804			23,009,804
Furniture and equipment	<u>1,517,677</u>	<u>-</u>		<u>1,517,677</u>
Total cost	<u>24,879,393</u>	<u>4,122,477</u>		<u>29,001,870</u>
Less accumulated depreciation:				
Land improvements	(333,408)	(640)		(334,048)
Buildings and improvements	(10,730,328)	(514,764)		(11,245,092)
Furniture and equipment	<u>(1,301,574)</u>	<u>(29,145)</u>		<u>(1,330,719)</u>
Total accumulated depreciation	<u>(12,365,310)</u>	<u>(544,549)</u>		<u>(12,909,859)</u>
Governmental activities capital assets, net	\$ <u>12,514,083</u>	\$ <u>3,577,928</u>		\$ <u>16,092,011</u>
<u>Business-type activity:</u>				
Furniture and equipment	\$ 243,669			\$ 243,669
Less accumulated depreciation	<u>(212,084)</u>	<u>\$ (9,752)</u>		<u>(221,836)</u>
Business-type activity capital assets, net	\$ <u>31,585</u>	\$ <u>(9,752)</u>		\$ <u>21,833</u>

Construction in progress represents costs incurred on a \$4.7 million roofing project which commenced in 2023 and is being financed by the proceeds from the Series of 2022 bonds as well as District funds. The District was committed to the entire project cost as of June 30, 2023. The project was completed by the end of calendar 2023.



## 6. BONDS PAYABLE

In fiscal 2021, the District issued \$7,960,000 of general obligation bonds (Series of 2020) to currently refund prior bonds payable. These bonds are due in varying annual installments plus interest at rates ranging from 0.37% to 4.00% with final maturity scheduled for 2034.

In fiscal 2022, the District issued \$2,910,000 of general obligation bonds (Series of 2022) to finance various capital improvements. These bonds are due in varying annual installments plus interest at rates ranging from 2.00% to 3.00% with final maturity scheduled for 2042.

The Series of 2021 and 2022 are considered direct placement borrowings.

The following summarizes the changes in bonds payable in 2023:

	<u>BALANCE</u> <u>JULY 1, 2022</u>	<u>INCREASE</u>	<u>DECREASE</u>	<u>BALANCE</u> <u>JUNE 30, 2023</u>
Bond Series of 2020	\$ 7,470,000		\$ (515,000)	\$ 6,955,000
Bond Series of 2022	<u>2,910,000</u>		<u>(5,000)</u>	<u>2,905,000</u>
Total face value	10,380,000		(520,000)	9,860,000
Bond premiums	<u>311,402</u>		<u>(21,848)</u>	<u>289,554</u>
Total	<u>\$ 10,691,402</u>		<u>\$ (541,848)</u>	<u>\$ 10,149,554</u>

Total interest paid on these bonds in 2023 was \$218,559. No interest is reported as a direct expense in the statement of activities.

The following summarizes the District's scheduled debt service on its bonds payable:

<u>YEAR ENDING JUNE 30</u>	<u>PRINCIPAL</u>	<u>INTEREST</u>	<u>TOTAL</u>
2024	\$ 525,000	\$ 225,575	\$ 750,575
2025	550,000	204,125	754,125
2026	565,000	188,875	753,875
2027	575,000	180,250	755,250
2028	585,000	171,475	756,475
2029-2033	3,085,000	695,950	3,780,950
2034-2038	2,335,000	388,325	2,723,325
2039-2042	<u>1,640,000</u>	<u>100,350</u>	<u>1,740,350</u>
Total	<u>\$ 9,860,000</u>	<u>\$ 2,154,925</u>	<u>\$12,014,925</u>

## 7. COMPENSATED ABSENCES

The following summarizes the changes in compensated absences in 2023:

Balance, July 1, 2022	\$ 331,009
Increase	-
Decrease	<u>(59,192)</u>
Balance, June 30, 2023	271,817
Less current portion	<u>27,182</u>
Long-term compensated absences	<u>\$ 244,635</u>

The District pays its compensated absences from the General Fund.

## 8. RETIREMENT PLAN

### PLAN DESCRIPTION

PSERS is a governmental cost-sharing multiple-employer defined benefit pension plan that provides retirement benefits to public school employees of the Commonwealth of Pennsylvania. The members eligible to participate in PSERS include all full-time public school employees, part-time hourly public school employees who render at least 500 hours of service in the school year and part-time per diem public school employees who render at least 80 days of service in the school year in any of the reporting entities in Pennsylvania. PSERS issues a publicly available financial report that can be obtained at [www.psers.pa.gov](http://www.psers.pa.gov).

### BENEFITS PROVIDED

PSERS provides retirement, disability, and death benefits. Members are eligible for monthly retirement benefits upon reaching (a) age 62 with at least 1 year of credited service; (b) age 60 with 30 or more years of credited service; or (c) 35 or more years of service regardless of age. Act 120 of 2010 (Act 120) preserves the benefits of existing members and introduced benefit reductions for individuals who become new members on or after July 1, 2011. Act 120 created two new membership classes: Class T-E and Class T-F. To qualify for normal retirement, Class T-E and Class T-F members must work until age 65 with a minimum of 3 years of service or attain a total combination of age and service that is equal to or greater than 92 with a minimum of 35 years of service.

Act 5 of 2017 (Act 5) introduced a hybrid benefit with two membership classes and a separate defined contribution plan for individuals who become new members on or after July 1, 2019. Act 5 created two new hybrid membership classes, Membership Class T-G (Class T-G) and Membership Class T-H (Class T-H) and the separate defined contribution membership class, Membership Class DC (Class DC). To qualify for normal retirement, Class T-G and Class T-H members must work until age 67 with a minimum of 3 years of credited service. Class T-G may also qualify for normal retirement by attaining a total combination of age and service that is equal to or greater than 97 with a minimum of 35 years of credited service.

Benefits are generally equal to 1% or 2.5%, depending on membership class, of the member's final average salary (as defined in the Code) multiplied by the number of years of credited service. For members whose membership started prior to July 1, 2011, after completion of 5 years of service, a member's right to the defined benefits is vested and early retirement benefits may be elected. For Class T-E and Class T-F members, the right to benefits is vested after 10 years of service.

Participants are eligible for disability retirement benefits after completion of 5 years of credited service. Such benefits are generally equal to 2% or 2.5%, depending upon membership class, of the member's final average salary (as defined in the Code) multiplied by the number of years of credited service, but not less than one-third of such salary nor greater than the benefit the member would have had at normal retirement age. Members over normal retirement age may apply for disability benefits.

Death benefits are payable upon death of an active member who has reached age 62 with at least 1 year of credited service (age 65 with at least 3 years of credited service for Class T-E and Class T-F members) or who has at least 5 years of credited service (10 years for Class T-E and Class T-F members). Such benefits are actuarially equivalent to the benefit that would have been effective if the member had retired on the day before death.

#### **MEMBER CONTRIBUTIONS**

Active members who joined PSERS prior to July 22, 1983, contribute 5.25% (Membership Class T-C) or 6.50% (Membership Class T-D) of the member's qualifying compensation.

Members who joined PSERS on or after July 22, 1983, contribute 6.25% (Membership Class T-C) or 7.50% (Membership Class T-D) of the member's qualifying compensation.

Members who joined PSERS on or after July 1, 2011 who elected Membership Class T-E or T-F contribute 7.50% or 10.30% (base rates), respectively, of the member's qualifying compensation. Class T-E and Class T-F members are affected by a "shared risk" provision that in future fiscal years could cause the Class T-E contribution rate to fluctuate between 5.50% and 9.50% and the Class T-F contribution rate to fluctuate between 8.30% and 12.30%. The contribution rates for Class T-E and T-F are 8.00% and 10.80%, respectively, for periods after July 1, 2021 due to the shared risk provision.

Members who joined PSERS after June 30, 2019 and elected Membership Class T-G or T-H contribute 5.50% or 4.50% (base rates), respectively, of the member's qualifying compensation. Class T-G and Class T-H members are also subject to the shared risk provision that in future fiscal years could cause the Class T-G contribution rate to fluctuate between 2.50% and 8.50% and the Class T-H contribution rate to fluctuate between 1.50% and 7.50%. The contribution rates for Class T-G and T-H are 6.25% and 5.25%, respectively, for periods after July 1, 2021 due to the shared risk provision. In addition, these members contribute 2.75% (Class T-G) and 3.00% (Class T-H) to a defined contribution plan.

#### **DISTRICT CONTRIBUTIONS**

The District's contractually required contribution rate for PSERS for the fiscal year ended June 30, 2023 was 34.31% (including the defined contribution rate of .20%, which is an estimated rate) of covered payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to PSERS from the District were approximately \$2,351,000 for the year ended June 30, 2023.

#### **PENSION LIABILITIES, PENSION EXPENSE, DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES RELATED TO PENSIONS**

At June 30, 2023, the District reported a liability of \$20,940,000 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022 and the total pension liability used to calculate the net pension liability was determined by rolling forward the total pension liability as of June 30, 2021 to June 30, 2022. The District's proportion of the net pension liability is calculated utilizing the employer's one-year reported covered payroll as it relates to the total one-year reported covered payroll. At June 30, 2023, the District's proportion of .0471%, which was an increase of .0006% from its proportion calculated as of June 30, 2022.

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For the year ended June 30, 2023, the District recognized pension expense of \$1,291,000. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Net difference between projected and actual investment earnings		\$ 355,000
Changes in proportions	\$ 219,000	48,000
Changes in assumptions	625,000	
Difference between expected and actual experience	10,000	181,000
Difference between employer contributions and proportionate share of total contributions	5,000	
Contributions after the measurement date	<u>2,351,000</u>	<u>                    </u>
Total	<u>\$ 3,210,000</u>	<u>\$ 584,000</u>

The District will recognize the \$2,351,000 reported as deferred outflows of resources resulting from pension contributions after the measurement date as a reduction of the net pension liability in the year ended June 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

<u>YEAR ENDING JUNE 30</u>	<u>Amortization</u>
2023	\$ 134,000
2024	122,000
2025	(476,000)
2026	<u>495,000</u>
Total	<u>\$ 275,000</u>

### **CHANGES IN ACTUARIAL ASSUMPTIONS**

The total pension liability was determined by rolling forward the total pension liability as of the June 30, 2021 actuarial valuation to June 30, 2022 using the following actuarial assumptions, applied to all periods included in the measurement:

- Valuation date – June 30, 2021.
- Actuarial cost method - Entry Age Normal - level % of pay.
- Investment return - 7.00%, includes inflation at 2.50%.
- Salary growth – Effective average of 4.50%, comprised of inflation of 2.50% and 2.00% for real wage growth and for merit or seniority increases.
- Mortality rates were based on a blend of 50% PubT-2010 and 50% PubG-2010 Retiree Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2020 Improvement Scale.
- The discount rate used to measure the Total Pension Liability was 7.00% as of June 30, 2021 and 2022.
- Demographic and economic assumptions approved by the PSERS Board for use effective with the June 30, 2021 actuarial valuation:
  - Salary growth rate – decreased from 5.00% to 4.50%.
  - Real wage growth and merit or seniority increases (components for salary growth) - decreased from 2.75% and 2.25% to 2.50% and 2.00%, respectively.
  - Mortality rates – Previously based on the RP-2014 Mortality Tables for Males and Females, adjusted to reflect PSERS' experience, and projected using a modified version of the MP-2015 Mortality Improvement Scale.

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study that was performed for the five-year period ending June 30, 2020.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The pension plan's policy in regard to the allocation of invested plan assets is established and may be amended by the PSERS Board. Plan assets are managed with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension.

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global public equity	28.0 %	5.3 %
Private equity	12.0 %	8.0 %
Fixed income	33.0 %	2.3 %
Commodities	9.0 %	2.3 %
Infrastructure/MLPs	9.0 %	5.4 %
Real estate	11.0 %	4.6 %
Absolute return	6.0 %	3.5 %
Cash	3.0 %	0.5 %
Leverage	<u>(11.0)%</u>	0.5 %
Total	<u>100.0 %</u>	

The above was the PSERS Board's adopted asset allocation policy and best estimates of geometric real rates of return for each major asset class as of June 30, 2022.

#### DISCOUNT RATE

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**SENSITIVITY OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY TO CHANGES IN THE DISCOUNT RATE**

The following presents the District's proportionate share of the net pension liability, calculated using the current discount rate of 7.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1.00% lower or higher than the current rate:

	1% Decrease <u>6.00%</u>	Current Discount Rate <u>7.00%</u>	1% Increase <u>8.00%</u>
District's proportionate share of the net pension liability	<u>\$27,085,000</u>	<u>\$20,940,000</u>	<u>\$15,760,000</u>

**PENSION PLAN FIDUCIARY NET POSITION**

Detailed information about PSERS' fiduciary net position is available in the PSERS Comprehensive Annual Financial Report, which can be found at [www.psers.pa.gov](http://www.psers.pa.gov).

**9. OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

**DISTRICT OPEB PLAN (DISTRICT PLAN)**

***PLAN DESCRIPTION AND BENEFITS***

The District provides postemployment healthcare benefits for its employees who meet minimum District and PSERS service requirements under a plan that is considered a single employer plan. For employees that retired prior to August 31, 2015, (prior to July 31, 2016 for support staff) benefits include payment of 100% of the premiums for medical, prescription drug, dental, and vision for the employee until age 65, less the PSERS supplement which must be paid to the District. The employee must pay 100% of premiums for their spouse or dependents. If the employee did not meet the specified service requirement, the employee and spouse can receive coverage by paying 100% of any premium until age 65. For employees that retire after August 31, 2015, (after July 31, 2016 for support staff), the employee and spouse can receive coverage by paying 100% of any premium until age 65.

The contribution requirements of plan members and the District are established and may be amended by the Board of Education. The plan is funded on a pay-as-you-go basis, i.e., premiums are paid annually to fund the health care benefits provided to current retirees. As such, the plan is unfunded, there is no underlying trust, and no financial report is prepared.



***EMPLOYEES COVERED BY THE DISTRICT PLAN***

A total of 107 participants are covered by the benefit terms, including 100 active participants and 7 inactive (retired) participants currently receiving benefits. There are no participants entitled to but not receiving benefits under the District Plan.

***DISTRICT PLAN TOTAL OPEB LIABILITY***

The District Plan's total OPEB liability of \$491,711 as measured of June 30, 2023, as rolled forward from an actuarial valuation as of July 1, 2022.

***CHANGES IN THE DISTRICT PLAN TOTAL OPEB LIABILITY***

Balance at July 1, 2022	\$748,183
Service cost	40,013
Interest	16,712
Differences between expected and actual experience	(73,052)
Changes in assumptions	(138,259)
Benefit payments	<u>(101,886)</u>
Balance at June 30, 2023	<u>\$491,711</u>

The changes in assumptions amount results from a change in the discount rate from 2.28% to 4.06%.

***DISTRICT PLAN OPEB EXPENSE AND DEFERRED OUTFLOWS AND INFLOWS OF RESOURCES***

For the year ended June 30, 2023, the District recognized OPEB expense of \$42,567 for the District Plan. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to the District Plan from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Changes in assumptions	\$ 55,925	\$ 159,878
Difference between expected and actual experience	47,314	131,105
District contributions after the measurement date	<u>66,737</u>	<u>          </u>
Total	<u>\$ 169,976</u>	<u>\$ 290,983</u>

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The \$66,737 reported as deferred outflows of resources from District contributions after the measurement date will be recognized as a reduction of the District Plan's total OPEB liability in the year ended June 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

YEAR ENDING JUNE 30

2023	\$ (14,158)
2024	(14,158)
2025	(14,158)
2026	(14,158)
2027	(14,158)
Thereafter	<u>(116,954)</u>
Total	<u>\$ (187,744)</u>

***DISTRICT PLAN ACTUARIAL ASSUMPTIONS***

The District Plan's total OPEB liability was determined by rolling forward the District Plan's total OPEB liability as of the July 1, 2022 actuarial valuation to June 30, 2023 using the following actuarial assumptions, applied to all periods included in the measurement:

- Valuation date – July 1, 2022.
- Actuarial cost method - Entry Age Normal - level % of pay.
- Discount rate – 4.06% based on the S&P Municipal Bond 20-Year High Grade Rate Index at July 1, 2022.
- Salary growth - 2.50% cost of living adjustment, 1.50% real wage growth, and for teachers and administrators, a merit increase which varies by age from 2.75% to 0%.
- Mortality rates - PubT-2010 headcount-weighted mortality table including rates for contingent survivors for teachers. PubG-2010 headcount-weighted mortality table including rates for contingent survivors for all other employees. Incorporated into the tables are rates projected generationally Scale MP-2021 to reflect mortality improvement.
- Healthcare cost trend rates - 6.50% in 2022, 6.00% in 2023, 5.50% in 2024 through 2025, with rates gradually decreasing from 5.40% in 2026 to 3.90% in 2075 and later based on the Society of Actuaries Long-Run Medical Cost Trend Model.

***SENSITIVITY TO CHANGES IN THE DISCOUNT RATE***

The following presents the District Plan's total OPEB liability, as well as what the District Plan's total OPEB liability would be if it were calculated a discount rate that is 1% lower and higher than the current discount rate:

	1% Decrease <u>3.06%</u>	Current Discount Rate <u>4.06%</u>	1% Increase <u>5.06%</u>
District Plan total OPEB liability	<u>\$526,444</u>	<u>\$491,711</u>	<u>\$458,998</u>

***SENSITIVITY TO CHANGES IN THE HEALTHCARE COST TREND RATES***

The following presents the District Plan's total OPEB liability, as well as what the District Plan's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower or higher than the current healthcare cost trend rates:

	1% Decrease <u>1%</u>	Current Healthcare Cost Trend Rates <u>4.06%</u>	1% Increase <u>5.06%</u>
District Plan total OPEB liability	<u>\$443,327</u>	<u>\$491,711</u>	<u>\$549,073</u>

**PSERS HEALTH INSURANCE PREMIUM ASSISTANCE PROGRAM (PSERS PLAN)**

***GENERAL INFORMATION ABOUT THE HEALTH INSURANCE PREMIUM ASSISTANCE PROGRAM***

PSERS provides Premium Assistance, which is a governmental cost-sharing, multiple-employer OPEB plan for all eligible retirees who qualify and elect to participate. Employer contribution rates for Premium Assistance are established to provide reserves in the Health Insurance Account that are sufficient for the payment of Premium Assistance benefits for each succeeding year. Effective January 1, 2002, under the provisions of Act 9 of 2001, participating eligible retirees are entitled to receive premium assistance payments equal to the lesser of \$100 per month or their out-of-pocket monthly health insurance premium. To receive premium assistance, eligible retirees must obtain their health insurance through either their school employer or the PSERS' Health Options Program (HOP). As of June 30, 2022, there were no assumed future benefit increases to participating eligible retirees.

***PREMIUM ASSISTANCE ELIGIBILITY CRITERIA***

Retirees of PSERS can participate in the Premium Assistance program if they satisfy the following criteria:

- Have 24 ½ or more years of service, or
- Are a disability retiree, or
- Have 15 or more years of service and retired after reaching superannuation age.

For Class DC members to become eligible for Premium Assistance, they must satisfy the following criteria:

- Attain Medicare eligibility with 24 ½ or more eligibility points, or
- Have 15 or more eligibility points and terminated after age 67, and
- Have received all or part of their distributions.

***DISTRICT CONTRIBUTIONS***

The District's contractually required contribution rate for the year ended June 30, 2023 was 0.75% of covered payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the PSERS plan from the District were approximately \$51,000 for the year ended June 30, 2023.

***OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

At June 30, 2023, the District reported a liability of \$871,000 for its proportionate share of the PSERS Plan's net OPEB liability. The PSERS Plan's net OPEB liability was measured as of June 30, 2022, and the PSERS Plan's total OPEB liability used to calculate the PSERS Plan's net OPEB liability was determined by rolling forward the PSERS Plan's total OPEB liability as of June 30, 2021 to June 30, 2022. The District's proportion of the PSERS Plan's net OPEB liability was calculated utilizing the District's one-year reported covered payroll as it relates to the total one-year reported covered payroll. At June 30, 2023, the District's proportion was .0473%, which was an increase of .0007% from its proportion calculated as of June 30, 2022.

FOREST CITY REGIONAL SCHOOL DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
June 30, 2023

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For the year ended June 30, 2023, the District recognized OPEB expense of \$24,000 for the PSERS Plan. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to the PSERS Plan from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Net difference between projected and actual investment earnings	\$ 2,000	
Changes in proportion	25,000	\$ 24,000
Changes of assumptions	97,000	206,000
Difference between expected and actual experience	8,000	5,000
Contributions after the measurement date	<u>51,000</u>	<u>          </u>
Total	<u>\$ 183,000</u>	<u>\$ 235,000</u>

The District will recognize the \$51,000 reported as deferred outflows of resources resulting from PSERS Plan OPEB contributions after the measurement date as a reduction of the PSERS Plan's total OPEB liability in the year ended June 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

<u>YEAR ENDING JUNE 30</u>	
2024	\$ (24,000)
2025	(13,000)
2026	(22,000)
2027	(20,000)
2028	<u>(24,000)</u>
Total	<u>\$ (103,000)</u>

### ***Actuarial Assumptions***

The PSERS Plan's total OPEB liability as of June 30, 2022, was determined by rolling forward the PSERS Plan's total OPEB liability as of June 30, 2021 to June 30, 2022 using the following actuarial assumptions, applied to all periods included in the measurement:

- Actuarial cost method - Entry Age Normal - level % of pay.
- Investment return – 4.09% - S&P 20-Year Municipal Bond Rate.
- Salary growth - Effective average of 4.50%, comprised of inflation of 2.50% and 2.00% for real wage growth and for merit or seniority increases.
- Premium Assistance reimbursement is capped at \$1,200 per year.
- Assumed healthcare cost trends were applied to retirees with less than \$1,200 in premium assistance per year.
- Mortality rates were based on a blend of 50% PubT-2010 and 50% PubG-2010 Retiree Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2020 Improvement Scale.
- Participation rate:
  - Eligible retirees will elect to participate pre age 65 at 50%.
  - Eligible retirees will elect to participate post age 65 at 70%.

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study that was performed for the five-year period ending June 30, 2020.

The following assumptions were used to determine the contribution rate:

- The results of the actuarial valuation as of June 30, 2020 determined the employer contribution rate for fiscal year 2022.
- Cost method: Amount necessary to assure solvency of Premium Assistance through the third fiscal year after the valuation date.
- Asset valuation method: Market value.
- Participation rate: The actual data for retirees benefiting under the PSERS Plan as of June 30, 2021 was used in lieu of the 63% utilization assumption for eligible retirees.
- Mortality Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2020 Mortality Improvement Scale.

Investments consist primarily of short-term assets designed to protect the principal of the plan assets. The expected rate of return on OPEB plan investments was determined using the OPEB asset allocation policy and best estimates of geometric real rates of return for each asset class.

The PSERS Plan's policy in regard to the allocation of invested plan assets is established and may be amended by the PSERS Board. Under the program, as defined in the retirement code employer contribution rates for Premium Assistance are established to provide reserves in the Health Insurance Account that are sufficient for the payment of Premium Assistance benefits for each succeeding year.

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	100.0 %	0.5%

The above was the Board's adopted asset allocation policy and best estimates of geometric real rates of return for each major asset class as of June 30, 2022.

### ***Discount Rate***

The discount rate used to measure the PSERS Plan's total OPEB liability was 4.09%. Under the PSERS Plan's funding policy, contributions are structured for short-term funding of Premium Assistance. The funding policy sets contribution rates necessary to assure solvency of Premium Assistance through the third fiscal year after the actuarial valuation date. The Premium Assistance account is funded to establish reserves that are sufficient for the payment of Premium Assistance benefits for each succeeding year. Due to the short-term funding policy, the PSERS Plan's fiduciary net position was not projected to be sufficient to meet projected future benefit payments, therefore the plan is considered a "pay-as-you-go" plan. A discount rate of 4.09% which represents the S&P 20-year Municipal Bond Rate at June 30, 2022, was applied to all projected benefit payments to measure the PSERS Plan's total OPEB liability.

### ***Sensitivity to Change in Healthcare Cost Trend Rates***

Healthcare cost trends were applied to retirees receiving less than \$1,200 in annual Premium Assistance. As of June 30, 2022, retirees Premium Assistance benefits are not subject to future healthcare cost increases. The annual Premium Assistance reimbursement for qualifying retirees is capped at a maximum of \$1,200. The actual number of retirees receiving less than the \$1,200 per year cap is a small percentage of the total population and has a minimal impact on healthcare cost trends as depicted below.

The following presents the District's proportionate share of the PSERS Plan's net OPEB liability, as well as what the proportionate share of the PSERS Plan's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower or higher than the current rates:

	<u>1% Decrease</u>	<u>Current Healthcare Cost Trend Rates</u>	<u>1% Increase</u>
District's proportionate share of the PSERS Plan's net OPEB liability	<u>\$871,000</u>	<u>\$871,000</u>	<u>\$871,000</u>

***SENSITIVITY TO CHANGES IN DISCOUNT RATE***

The following presents the District's proportionate share of the PSERS Plan's net OPEB liability, as well as what the proportionate share of the PSERS Plan's net OPEB liability would be if it were calculated using a discount rate that is 1% lower or higher than the current discount rate:

	<u>1% Decrease 3.09%</u>	<u>Current Discount Rate 4.09%</u>	<u>1% Increase 5.09%</u>
District's proportionate share of the PSERS Plan's net OPEB liability	<u>\$985,000</u>	<u>\$871,000</u>	<u>\$775,000</u>

***OPEB PLAN FIDUCIARY NET POSITION***

Detailed information about PSERS' fiduciary net position is available in PSERS Comprehensive Annual Financial Report which can be found on PSERS' website at [www.psers.pa.gov](http://www.psers.pa.gov).

**10. INTERNAL BALANCES/INTERFUND TRANSFERS**

At June 30, 2023, the Food Service Fund owed the General Fund \$94,173 for operating expenses paid by the General Fund on behalf of the Food Service Fund, net of subsidies received but not transferred.

The General Fund transfers funds to the Debt Service Fund to pay long-term debt as it comes due. The General Fund transferred funds to the Capital Reserve Fund for capital expenditures.



The following summarizes the interfund transfers in 2023:

	TRANSFERS <u>IN</u>	TRANSFERS <u>OUT</u>
General Fund:		
Capital Reserve Fund		\$ 20,121
Debt Service Fund		738,559
Capital Reserve Fund:		
General Fund	\$ 20,121	
Debt Service Fund:		
General Fund	<u>738,559</u>	<u>          </u>
Total	<u>\$ 758,680</u>	<u>\$ 758,680</u>

## 11. CONTINGENCIES

The District participates in both state and federally assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. The District is potentially liable for any expenditure that may be disallowed pursuant to the terms of these grant programs. The District is not aware of any material items of noncompliance that would result in the disallowance of program expenditures.

The District is involved, from time to time, in various legal actions. In the opinion of the District, these matters either are adequately covered by insurance or will not have a material effect on the District's financial statements.

## 12. FUTURE ACCOUNTING STANDARD

In June 2022, the GASB issued Statement No. 101, *Compensated Absences*. This guidance updates the recognition and measurement guidance for compensated absences by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. GASB Statement No. 101 is effective for the District's fiscal year ending June 30, 2025. The District has not yet determined the effects of the adoption of this guidance on its financial statements.

**FOREST CITY REGIONAL SCHOOL DISTRICT**

SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE  
OF THE PSERS NET PENSION LIABILITY  
YEARS ENDED JUNE 30  
(UNAUDITED)  
(DOLLARS IN THOUSANDS)

	2023	2022	2021	2020	2019	2018	2017	2016	2015
District's proportion of the PSERS net pension liability	0.0471%	0.0465%	0.0467%	0.0466%	0.0487%	0.0469%	0.0479%	0.0480%	0.4620%
District's proportionate share of the PSERS net pension liability	<u>\$ 20,940</u>	<u>\$ 19,091</u>	<u>\$ 22,995</u>	<u>\$ 21,801</u>	<u>\$ 23,378</u>	<u>\$ 23,163</u>	<u>\$ 23,738</u>	<u>\$ 20,791</u>	<u>\$ 18,286</u>
District's covered employee payroll	<u>\$ 6,950</u>	<u>\$ 6,608</u>	<u>\$ 6,552</u>	<u>\$ 6,427</u>	<u>\$ 6,562</u>	<u>\$ 6,240</u>	<u>\$ 6,197</u>	<u>\$ 6,181</u>	<u>\$ 5,890</u>
District's proportionate share of the PSERS net pension liability as a percentage of its covered-employee payroll	<u>301.29%</u>	<u>288.91%</u>	<u>350.96%</u>	<u>339.21%</u>	<u>356.26%</u>	<u>371.20%</u>	<u>383.06%</u>	<u>336.37%</u>	<u>310.46%</u>
PSERS plan fiduciary net position as a percentage of the PSERS total pension liability	<u>61.34%</u>	<u>63.67%</u>	<u>54.32%</u>	<u>55.66%</u>	<u>54.00%</u>	<u>51.84%</u>	<u>50.14%</u>	<u>54.36%</u>	<u>57.24%</u>

Information for years prior to 2015 is not available

# FOREST CITY REGIONAL SCHOOL DISTRICT

## SCHEDULE OF THE DISTRICT'S PSERS PENSION CONTRIBUTIONS YEARS ENDED JUNE 30 (UNAUDITED) (DOLLARS IN THOUSANDS)

	2023	2022	2021	2020	2019	2018	2017	2016	2015
PSERS contractually required contribution	\$2,351	\$2,356	\$2,203	\$2,192	\$2,103	\$2,091	\$1,836	\$1,584	\$1,202
Contributions in relation to the contractually required contribution	<u>(2,351)</u>	<u>(2,356)</u>	<u>(2,203)</u>	<u>(2,192)</u>	<u>(2,103)</u>	<u>(2,091)</u>	<u>(1,836)</u>	<u>(1,584)</u>	<u>(1,202)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	<u>\$6,950</u>	<u>\$6,608</u>	<u>\$6,552</u>	<u>\$6,427</u>	<u>\$6,562</u>	<u>\$6,240</u>	<u>\$6,197</u>	<u>\$6,181</u>	<u>\$5,890</u>
Contributions as a percentage of covered-employee payroll	<u>33.83%</u>	<u>35.65%</u>	<u>33.62%</u>	<u>34.11%</u>	<u>32.05%</u>	<u>33.51%</u>	<u>29.63%</u>	<u>25.63%</u>	<u>20.41%</u>

Information for years prior to 2015 is not available.

# FOREST CITY REGIONAL SCHOOL DISTRICT

## SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE PSERS NET OPEB LIABILITY YEARS ENDED JUNE 30 (UNAUDITED) (DOLLARS IN THOUSANDS)

	2023	2022	2021	2020	2019	2018
District's proportion of the PSERS net OPEB liability	0.0473%	0.0466%	0.0467%	0.0466%	0.0487%	0.0469%
District's proportionate share of the PSERS net OPEB liability	<u>\$ 871</u>	<u>\$ 1,105</u>	<u>\$ 1,009</u>	<u>\$ 991</u>	<u>\$ 1,015</u>	<u>\$ 956</u>
District's covered employee payroll	<u>\$ 6,950</u>	<u>\$ 6,608</u>	<u>\$ 6,552</u>	<u>\$ 6,427</u>	<u>\$ 6,562</u>	<u>\$ 6,240</u>
District's proportionate share of the PSERS net OPEB liability as a percentage of its covered-employee payroll	<u>12.53%</u>	<u>16.72%</u>	<u>15.40%</u>	<u>15.42%</u>	<u>15.47%</u>	<u>15.32%</u>
PSERS plan fiduciary net position as a percentage of the PSERS total OPEB liability	<u>6.86%</u>	<u>5.30%</u>	<u>5.69%</u>	<u>5.56%</u>	<u>5.56%</u>	<u>5.73%</u>

Information for years prior to 2018 is not available.

# FOREST CITY REGIONAL SCHOOL DISTRICT

## SCHEDULE OF THE DISTRICT'S PSERS OPEB CONTRIBUTIONS YEARS ENDED JUNE 30 (UNAUDITED) (DOLLARS IN THOUSANDS)

	2023	2022	2021	2020	2019	2018
PSERS contractually required contribution	\$ 51	\$ 55	\$ 54	\$ 55	\$ 54	\$ 52
Contributions in relation to the contractually required contribution	<u>(51)</u>	<u>(55)</u>	<u>(54)</u>	<u>(55)</u>	<u>(54)</u>	<u>(52)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	<u>\$ 6,950</u>	<u>\$ 6,608</u>	<u>\$ 6,552</u>	<u>\$ 6,427</u>	<u>\$ 6,562</u>	<u>\$ 6,240</u>
Contributions as a percentage of covered-employee payroll	<u>0.73%</u>	<u>0.83%</u>	<u>0.82%</u>	<u>0.86%</u>	<u>0.82%</u>	<u>0.83%</u>

Information for years prior to 2018 is not available.

# FOREST CITY REGIONAL SCHOOL DISTRICT

## SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY - DISTRICT PLAN YEARS ENDED JUNE 30 (UNAUDITED)

	2023	2022	2021	2020	2019	2018
Service cost	\$ 40,013	\$ 40,542	\$ 30,088	\$ 30,311	\$ 26,559	\$ 25,899
Interest	16,712	14,787	28,488	28,980	32,006	29,397
Changes in benefit terms	-	-	13,442	-	-	-
Differences between expected and actual experience	(73,052)	-	(81,039)	-	76,884	-
Changes in assumptions	(138,259)	(18,752)	68,133	(17,314)	3,888	(7,338)
Benefit payments	<u>(101,886)</u>	<u>(93,445)</u>	<u>(156,712)</u>	<u>(177,827)</u>	<u>(211,310)</u>	<u>(201,167)</u>
Net change	(256,472)	(56,868)	(97,600)	(135,850)	(71,973)	(153,209)
Total OPEB liability, beginning	<u>748,183</u>	<u>805,051</u>	<u>902,651</u>	<u>1,038,501</u>	<u>1,110,474</u>	<u>1,263,683</u>
Total OPEB liability, ending	<u>\$ 491,711</u>	<u>\$ 748,183</u>	<u>\$ 805,051</u>	<u>\$ 902,651</u>	<u>\$ 1,038,501</u>	<u>\$ 1,110,474</u>
Covered-employee payroll	<u>\$6,215,455</u>	<u>\$6,004,774</u>	<u>\$6,004,774</u>	<u>\$5,410,235</u>	<u>\$ 5,410,236</u>	<u>\$ 5,529,594</u>
Total OPEB liability as a percentage of covered-employee payroll	<u>7.91%</u>	<u>12.46%</u>	<u>13.41%</u>	<u>16.68%</u>	<u>19.20%</u>	<u>20.08%</u>

The Plan is unfunded; therefore, total and net OPEB liability are the same.

Information for years prior to 2018 is not available.

FOREST CITY REGIONAL SCHOOL DISTRICT

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2023

FEDERAL GRANTOR/PASS THROUGH GRANTOR/PROGRAM OR CLUSTER TITLE	PASS- THROUGH GRANTOR NUMBER	ASSISTANCE LISTING NUMBER	PROGRAM OR AWARD AMOUNT	TOTAL RECEIVED FOR THE YEAR	ACCRUED OR (DEFERRED) REVENUE AT JULY 1, 2022	REVENUES RECOGNIZED	FEDERAL EXPENDITURES	ACCRUED OR (DEFERRED) REVENUE AT JUNE 30, 2023
<u>U.S. DEPARTMENT OF EDUCATION</u>								
Passed through the Pennsylvania Department of Education (PDE):								
Title 1 Grants to Local Education Agencies	013-220150	84.010	\$ 220,551	\$ (5)	\$ (5)	\$ -	\$ -	\$ -
Title 1 Grants to Local Education Agencies	013-230150	84.010	216,138	200,700	-	216,138	216,138	15,438
Total				200,695	(5)	216,138	216,138	15,438
Supporting Effective Instruction State Grants	020-220150	84.367	28,271	6,078	6,078	-	-	-
Supporting Effective Instruction State Grants	020-230150	84.367	26,927	23,315	-	26,927	26,927	3,612
Total				29,393	6,078	26,927	26,927	3,612
Student Support and Academic Enrichment	144-220150	84.424	16,651	1,198	1,198	-	-	-
Student Support and Academic Enrichment	144-230150	84.424	17,192	17,192	-	17,192	17,192	-
Total				18,390	1,198	17,192	17,192	-
COVID-19 Elementary and Secondary School Emergency Relief Fund (ESSER)	200-210150	84.425D	817,628	418,321	281,149	194,216	194,216	57,044
COVID-19 American Rescue Plan (ARP) ESSER	223-210150	84.425U	1,653,825	1,052,434	149,722	1,083,560	1,083,560	180,848
COVID-19 ARP ESSER	225-210150	84.425U	128,539	56,090	2,529	79,268	79,268	25,707
Total				1,526,845	433,400	1,357,044	1,357,044	263,599
Special Education Cluster: Passed through NEIU #19:								
Special Education - Grants to States	N/A	84.027	186,385	186,385	-	186,385	186,385	-
COVID-19 ARP Special Education - Grants to States	N/A	84.027	214	214	-	214	214	-
Total				186,599	-	186,599	186,599	-
Special Education - Preschool Grants	N/A	84.173	1,215	3,105	1,890	1,215	1,215	-
Total Special Education Cluster				189,704	1,890	187,814	187,814	-
Total U.S. Department of Education				1,965,027	442,561	1,805,115	1,805,115	282,649
<u>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</u>								
Passed through the Pennsylvania Department of Human Services, Medical Assistance Program	N/A	93.778	1,926	2,959	1,891	1,926	1,926	858
<u>U.S. DEPARTMENT OF AGRICULTURE</u>								
Rural Business Development Grant		10.351	81,150	81,150	-	81,150	81,150	-
Passed through the Pennsylvania Department of Education: Pandemic EBT Administrative Costs	358	10.649	628	628	-	628	628	-
Child Nutrition Cluster:								
School Breakfast Program	365	10.553	164,883	161,935	6,862	164,883	164,883	9,810
National School Lunch Program	356	10.555	29,291	29,291	-	29,291	29,291	-
National School Lunch Program	362	10.555	430,456	398,751	18,473	401,594	401,594	21,316
Fresh Fruit and Vegetable Program	353	10.582	29,145	29,578	1,734	28,716	28,716	872
Passed through the Pennsylvania Department of Agriculture, Food Donation	N/A	10.555	49,347	49,347	-	49,347	49,347	-
Total Child Nutrition Cluster				668,902	27,069	673,831	673,831	31,998
Total U.S. Department of Agriculture				750,680	27,069	755,609	755,609	31,998
TOTAL				\$ 2,718,666	\$ 471,521	\$ 2,562,650	\$ 2,562,650	\$ 315,505

See Notes to Schedule of Expenditures of Federal Awards

**FOREST CITY REGIONAL SCHOOL DISTRICT**  
**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**JUNE 30, 2023**

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**1. BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (Schedule) includes the federal grant activity of the Forest City Regional School District (District) under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the net position, changes in net position, or cash flows of the District.

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures, other than Child Nutrition Cluster expenditures, are reported on the Schedule on the modified accrual basis of accounting. Child Nutrition Cluster expenditures are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. If applicable, negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

**3. INDIRECT COST RATE**

The District elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.



*Brian T. Kelly, CPA*  
*& Associates, LLC*

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**INDEPENDENT AUDITORS' REPORT  
ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE  
AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Education of the  
Forest City Regional School District:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activity, each major fund, and the aggregate remaining fund information of the Forest City Regional School District (District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated January 26, 2024.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in blue ink that reads "B. Kelly, CA" followed by "Associates LLC." in a smaller, less legible script.

Carbondale, Pennsylvania  
January 26, 2024

*Brian T. Kelly, CPA*  
*& Associates, LLC*

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**INDEPENDENT AUDITORS' REPORT  
ON COMPLIANCE FOR THE MAJOR FEDERAL  
PROGRAM AND REPORT ON INTERNAL CONTROL  
OVER COMPLIANCE REQUIRED BY  
THE UNIFORM GUIDANCE**

To the Board of Education of the  
Forest City Regional School District:

**Report on Compliance for the Major Federal Program**

***Opinion on the Major Federal Program***

We have audited the Forest City Regional School District's (District) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on the District's major federal program for the year ended June 30, 2023. The District's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2023.

***Basis for Opinion on the Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

## ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

## ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## Report on Internal Control Over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Handwritten signature in blue ink that reads "B. Kelly CPA". To the right of the signature, the text "ASSISTANTS L.L.C." is printed in a smaller, blue, sans-serif font.

Carbondale, Pennsylvania  
January 26, 2024

## FOREST CITY REGIONAL SCHOOL DISTRICT

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2023

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#### SECTION I - SUMMARY OF AUDITORS' RESULTS

##### Financial Statements

Type of auditors' report issued on whether the financial statements audited were in accordance with GAAP:

Unmodified

Internal control over financial reporting:

- Material weakness (es) identified? \_\_\_\_\_ yes   X   no
- Significant deficiency (ies) identified? \_\_\_\_\_ yes   X   none reported

Noncompliance material to financial statements noted?

\_\_\_\_\_ yes   X   no

##### Federal Awards

Internal control over major programs:

- Material weakness(es) identified? \_\_\_\_\_ yes   X   no
- Significant deficiency(ies) identified? \_\_\_\_\_ yes   X   none reported

Type of auditors' report issued on compliance for major programs:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

\_\_\_\_\_ yes   X   no

FOREST CITY REGIONAL SCHOOL DISTRICT  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED JUNE 30, 2023

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Identification of major program:

Assistance Listing Number

84.425

Name of Federal Program or Cluster

Education Stabilization Fund – ESSER  
and ARP ESSER

Dollar threshold used to distinguish  
between Type A and Type B programs: \$750,000

Auditee qualified as low-risk auditee?   X   yes        no

**SECTION II - FINANCIAL STATEMENT FINDINGS**

None.

**SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

None.